

Message Text

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ACTION AID-59

INFO OCT-01 AF-06 ISO-00 CU-02 L-03 IGA-02 EB-07 CIAE-00

INR-07 NSAE-00 SP-02 /089 W
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R 200930Z FEB 76

FM AMEMBASSY CAPE TOWN

TO SECSTATE WASHDC 4965

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LUSAKA

AMEMBASSY MASERU

AMEMBASSY MBABANE

AMEMBASSY PRETORIA

AMCONSUL DURBAN

AMCONSUL JOHANNESBURG

C O N F I D E N T I A L SECTION 1 OF 2 CAPE TOWN 0173

E.O. 11652: GDS

TAGS: EDCU, SF

SUBJ: DEVELOPMENT TRAINING FOR SOUTHERN AFRICANS

(AID PROJECT 690-11-690-0630)

REF: STATE 4484, STATE 23264, PRETORIA 151

1. SUMMARY. GUIDELINES FOR ANY AID TRAINING PROGRAM IN SA MUST KEEP PROGRAM FROM APPEARING EITHER TO SUPPORT SAG APARTHEID POLICY OR TO FOSTER REVOLUTION. DIRECT AID LABEL SHOULD BE AVOIDED BY OPERATING THROUGH GRANTS OR CONTRACTS WITH US ORGANIZATIONS WHICH CAN CARRY OUT PRIVATE TRAINING PROGRAMS. IF HANDLED THROUGH REPUTABLE PRIVATE ORGANIZATIONS NOT SPECIFICALLY DEEMED UNFRIENDLY BY SAG, PASSPORT PROBLEM SHOULD BE MANAGEABLE. WHILE CERTAIN PRIORITY FIELDS CAN BE IDENTIFIED, PROGRAM SHOULD EMPHASIZE PROFESSIONAL/OCCUPATIONAL ADVANCEMENT OF BLACKS GENERALLY RATHER THAN BE LIMITED TO NARROWLY DEFINED DEVELOPMENT FIELDS.

2. IF PROGRAM INVISONED IN STATE REFTELS IS TO INCLUDE

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CANDIDATES CHOSEN FROM WITHIN EITHER SOUTH AFRICAN OR NAMIBIA, IT OBVIOUSLY IMPORTANT THAT PROGRAM SHOULD NOT BE

SEEN BY BLACKS HERE OR IN OTHER AFRICAN STATES AS AID TO SAG OR AS DIRECT SUPPORT FOR SAG "SEPARATE DEVELOPMENT" CONCEPTS. EQUALLY IMPORTANT, HOWEVER, PROGRAM SHOULD NOT BE SEEN BY SAG AS DESIGNED TO FOSTER REVOLUTIONARY CHANGE OR ESTABLISH BASE FOR INSURRECTION. WITHIN GUIDELINES SUGGESTED BY THESE LIMITS, EMBASSY BELIEVES SUCCESSFUL PROGRAM CAN BE DEVELOPED.

3. PROGRAM SHOULD NOT BE IDENTIFIED AS "AID" OR GIVEN ANY OF THE USUAL AID LABELS. WE ARE NOT SUGGESTING FUNDING SOURCE BE IN ANY WAY COVERT, BUT BELIEVE PROGRAM SHOULD BE KNOWN SIMPLY AS A USG EDUCATIONAL TRAINING SCHEME OR EXCHANGE PROGRAM DESIGNED TO HELP INDIVIDUALS, RATHER THAN AS A PROGRAM TO ASSIST NATIONAL "DEVELOPMENT" (OR, FOR THAT MATTER, "ETHNIC" OR "SEPARATE" DEVELOPMENT). IT SHOULD NOT RPT NOT BE ADMINISTERED BY AN AID FIELD OFFICER HERE ON IN SOME OTHER COUNTRY. PREFERABLY IT SHOULD OPERATE, BY GRANT OR CONTRACT, THROUGH ESTABLISHED AND REPUTABLE PRIVATE AMERICAN ORGANIZATIONS CONCERNED WITH THE SUBJECT MATTER OR ACTIVITY IN WHICH TRAINING IS TO BE GIVEN. IDEALLY, SPECIFIC PROJECTS MIGHT FORM PART OF EXISTING PROGRAMS OF SUCH ORGANIZATIONS OR COMPLEMENT THEIR ACTIVITIES SUFFICIENTLY TO APPEAR AS NATURAL EXTENSION OF SUCH ACTIVITIES, WITH USG SUPPORT. EXAMPLES SUGGESTED BELOW.

4. PROGRAM INVOLVING PARTICIPANTS FROM INSIDE SA OR NAMIBIA SHOULD NOT BE RELATED TO SASP PROGRAM, EVEN IF PART OF OVERALL FUNDING AVAILABLE GOES TOWARD SEPARATE SUPPLEMENTATION OF SASP FOR PERSONS WHO HAVE LEFT SA OR NAMIBIA. WHATEVER ITS REPUTATION IN BLACK AFRICA, SASP IS REGARDED IN SAG AS PROGRAM OF SUPPORT OF LIBERATION MOVEMENTS. (AS RECENTLY AS FEBRUARY 6 ONE SA NEWSPAPER REPEATED OLD ALLEGATION THAT CIA AT ONE TIME: "FUNDED AN ORGANIZATION CALLED THE AFRICAN AMERICAN INSTITUTE WHICH FINANCED AFRICAN POLITICAL EXILES AT AMERICAN UNIVERSITIES. THE OBJECT WAS THAT THE EXILES WOULD EVENTUALLY BECOME THE RULERS OF THE BLACK STATES WHICH WERE EXPECTED TO EMERGE IN SOUTHERN AFRICA.") IN CIRCUMSTANCES, SEEMS QUITE LIKELY THAT SAG WOULD REFUSE PASSPORTS OR OTHERWISE BLOCK SELECTIONS FOR ANY
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PROGRAM ADMINISTERED BY AAI OR BY ANY OTHER ORGANIZATION DEEMED BY SAG TO BE OPENLY COMMITTED TO BLACK MAJORITY RULE IN SOUTHERN AFRICA.

5. BEST MEANS OF AVOIDING DIRECT SAG OPPOSITION OR INDIRECT OBSTRUCTION MAY BE TO DIVERSIFY PROGRAM BY UTILIZING MORE THAN ONE OR TWO ORGANIZATIONS, INCLUDING EDUCATIONAL INSTITUTIONS, AND GIVING IT APPEARANCE OF PROGRAM DESIGNED TO SUPPORT COOPERATION BY PRIVATE US ORGANIZATIONS IN VARIOUS FORMS OF "EXCHANGE" ACTIVITIES. IF DIRECT USG

ROLE IS NEEDED IN PROGRAM DESIGN OR PARTICIPANT SELECTION, IT MIGHT BE BEST FOR THIS TO APPEAR AS ONLY A LOGICAL EXTENSION OF EXISTING CU-FUNDED ACTIVITIES SUCH AS OUR SMALL STUDENT PROGRAM, OPERATED THROUGH THE INSTITUTE OF INTERNATIONAL EDUCATION, THE INTERNATIONAL VISITOR PROGRAM, AND VARIOUS MULTI-NATIONAL AND MULTI-REGIONAL PROGRAMS, SEVERAL OF WHICH ARE OPERATED THROUGH GRANTS TO PRIVATE ORGANIZATIONS. IF SOME PROJECTS COULD ALSO RECEIVE FOUNDATION OR OTHER PRIVATE FUNDING ASSISTANCE THIS WOULD BE ALL THE BETTER.

6. USE OF PRIVATE ORGANIZATIONS WOULD REQUIRE CLOSE MONITORING AND GUIDANCE TO INSURE THAT THEY NOT FALL IN TRAP OF ALLOWING SAG OR PRIVATE SA ORGANIZATIONS TO GUIDE THEIR ACTIVITIES OR SELECTIONS SOLELY INTO SUPPORT FOR STRICTLY SEGREGATED INSTITUTIONS OF "SEPARATE DEVELOPMENT." THIS IS NOT MEANT TO EXCLUDE ASSISTANCE TO INDIVIDUALS WHO MUST NECESSARILY WORK IN SEGREGATED INSTITUTIONS, BUT SIMPLY TO FLAG NEED FOR VIGILANCE TO SEE THAT PROJECTS DO NOT DEAL EXCLUSIVELY WITH SUCH INSTITUTIONS OR APPEAR DESIGNED TO ASSURE SUCCESS OF SUCH INSTITUTIONS OVER OTHERS. IN GENERAL BEST WAY TO DO THIS MAY BE TO FOCUS ON INDIVIDUALS RATHER THAN INSTITUTIONS ON SA SIDE.

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7. IF ADEQUATE CARE IS TAKEN IN SELECTING US CONTRACT INSTITUTIONS AND FOLLOWING PRINCIPLES SUGGESTED ABOVE, IT SHOULD BE POSSIBLE OPERATE ON MODERATE SCALE WITHOUT HAVING TO ENTER INTO CONSULTATIONS OR SPECIAL ARRANGEMENTS WITH SAG AND WITHOUT ENCOUNTERING MORE THAN USUAL PROBLEMS IN GETTING PASSPORTS AND TRAVEL PERMISSION FOR PARTICIPANTS. PASSPORTS FOR NON-WHITE PARTICIPANTS WOULD CONTINUE TO TAKE LONG LEAD TIME, AND WOULD FREQUENTLY PROVE DIFFICULT OR IMPOSSIBLE TO ARRANGE FOR PROSPECTIVE PARTICIPANTS WHO MIGHT HAVE TAKEN PART IN ANY KIND OF POLITICAL PROTEST MOVEMENTS OR ACTIVE ANTI-APARTHEID ACTIVITY. PASSPORTS WOULD PROBABLY NOT PROVE MORE DIFFICULT TO GET THAN FOR PARTICIPANTS IN PRESENT EXCHANGE ACTIVITIES, HOWEVER.

8. IN CONSIDERING TRAINING NEEDS WHICH PROGRAM CAN MEET BY PROJECTS IN US OR THIRD COUNTRIES, SEEMS IMPORTANT TO IDENTIFY TYPES OF TRAINING THAT CAN BE PUT TO IMMEDIATE USE BY PARTICIPANTS IN JOB OPPORTUNITIES THAT ALREADY EXIST OR CAN BE CREATED, WITH PREFERENCE BEING GIVEN TO UPGRADING SKILLS OF PERSONS WHO HAVE ALREADY BEGUN CAREERS WITH
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EMPLOYERS OR ORGANIZATIONS WILLING TO GIVE THEM INCREASED RESPONSIBILITY. WHILE PROGRAM OBJECTIVES SHOULD GIVE PRIMARY EMPHASIS TO PROFESSIONAL/ OCCUPATIONAL ADVANCEMENT OF BLACK SOUTH AFRICANS IN CERTAIN PRIORITY FIELDS, OPPORTUNITIES SHOULD NOT BE TOO MARROWLY LIMITED TO SUCH FIELDS OR TO PARTICULAR DEVELOPMENT CONCEPTS.

9. IN SOUTH AFRICA, EMBASSY WOULD GIVE FIRST PRIORITY TO LABOR FIELD PER PERETORIA 151 AND A-5. SMALL BUSINESS ENTERPRISE AND MANAGEMENT WOULD CONSTITUTE ANOTHER USEFUL PRIORITY AREA. (THE PRIVATE U.S.- SOUTH AFRICA LEADER EXCHANGE PROGRAM--USSALEP--IS ALREADY SEEKING BUSINESS SUPPORT FOR NEW MANAGEMENT TRAINING PROGRAM AND MIGHT WELCOME SOME US INSTITUTIONAL SUPPORT.) FOR NAMIBIA, WE BELIEVE SOME CANDIDATES IN OBVIOUS PRIORITY FIELD OF PUBLIC ADMINISTRATION MIGHT BE FOUND. BEYOND THESE TOP PRIORITY FIELDS THERE IS STILL CONSIDERABLE NEED FOR UPGRADING PROFESSIONAL SKILLS AND EXPERIENCE OF BLACK TEACHERS AND SOCIAL WORKERS WHO, WHILE ALREADY IN FIELDS THAT ARE RELATIVELY MORE OPEN TO BLACKS, CAN PLAY SIGNIFICANT ROLE IN COMMUNITY ORGANIZATION AND SOCIAL-POLITICAL AWARENESS. BLACK UNIVERSITY FACULTIES ARE STILL LONG WAY FROM BEING AFRICANIZED AND SHOULD NOT BE LEFT OUT IF SUFFICIENT FUNDING IS AVAILABLE. ALSO, FIRMS SUCH AS BANKS (INCLUDING THE NEW BLACK AFRICAN BANK), INSURANCE COMPANIES, AND SOME MANUFACTURERS ARE BEGINNING TO CONSIDER EXPANDING OR UPGRADING

THEIR BLACK STAFF AND MIGHT WILLINGLY PROVIDE LEAVE AND
POSSIBLY COVER MAINTENANCE COSTS FOR TRAINING OPPORTUNITIES
OFFERED TO PROMISING EMPLOYEES.

10. TO EXPLORE PROGRAM OPPORTUNITIES OF TYPE ENVISIONED,
BELIEVE AID SHOULD CONSULT SUCH US ORGANIZATIONS AS
OVERSEAS LIAISON COMMITTEE OF AMERICAN COUNCIL ON EDUCATION,
AMERICAN MANAGEMENT ASSOCIATION, INSTITUTE OF INTERNATIONAL
EDUCATION, INTERNATIONAL MANAGEMENT DEVELOPMENT INSTITUTE
AND VARIOUS PROFESSIONAL ASSOCIATIONS OR LARGE UNIVERSITIES
WHICH, WITH AID FUNDING, MIGHT BE INTERESTED IN OFFERING
TRAINING OPPORTUNITIES DIRECTLY TO BLACK SOUTH AFRICANS
OR NAMIBIANS.
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